

## Message Text

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INFO OCT-01 IO-10 ISO-00 L-03 CIAE-00 DODE-00 PM-04 H-02

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TO AMEMBASSY NICOSIA

INFO AMEMBASSY LONDON

USMISSION USUN NEW YORK

AMEMBASSY ANKARA

AMEMBASSY ATHENS

C O N F I D E N T I A L STATE 254177

E.O. 11652: GDS

TAGS: PFOR, CY, TU, UK

SUBJECT: CYPRUS ISSUE: JOINT PLANNING WITH UK

REF: STATE 239414

1. MEETING REQUESTED BY BRITISH (REFTEL) FOR CONTINGENCY DISCUSSION OF POSSIBLE TURKISH-CYPRIOT DECLARATION OF INDEPENDENCE (UDI) TOOK PLACE IN DEPARTMENT ON OCTOBER 13. PRESENT ON BRITISH SIDE WAS LEGAL OFFICER FROM LONDON (FREELAND), POLITICAL OFFICER FROM UKUN (LOGAN), AND TWO OFFICERS FROM BRITISH EMBASSY IN WASHINGTON.

2. BOTH US AND BRITISH WERE IN AGREEMENT THAT DANGER OF TURKISH-CYPRIOT DECLARATION OF INDEPENDENCE HAD RECEDED  
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CONSIDERABLY IN RECENT WEEKS. JOINT PLANNING, THOUGH STILL

DESIRABLE, COULD NOW PROCEED AT MORE LEISURELY PACE. IT WAS AGREED THAT FIRST US-UK EXCHANGE OF VIEWS WOULD BE PURELY EXPLORATORY, AND THAT FURTHER MEETINGS WOULD NOT BE SCHEDULED UNTIL UK HAD OPPORTUNITY TO DISCUSS RESULTS IN LONDON, AND DECIDE WHETHER SOME OR ALL MEMBERS OF EC-9 SHOULD BE CONTACTED. FOLLOWING SUCH EC-9 CONTACTS, FURTHER SESSION WITH US MIGHT BE ARRANGED.

3. MUCH OF THE MEETING THEN FOCUSED ON ACTIONS TO BE TAKEN

FIRST 2-3 DAYS AFTER TURKISH CYPRIOT UDI ANNOUNCEMENT. UK REP FREELAND EXPLAINED THAT WHILE UK TOOK ITS RESPONSIBILITIES AS GUARANTOR POWER UNDER 1960 TREATY SERIOUSLY, IT COULD NOT TAKE "IMPRACTICAL OR DIFFICULT" COURSES OF ACTION ON ITS OWN. UK THINKING THEREFORE INCLINED IN DIRECTION OF GETTING ISSUE PLACED AS QUICKLY AS POSSIBLE BEFORE UN SECURITY COUNCIL. BRITISH ENVISAGED THREE STEP APPROACH FOLLOWING ANY TURKISH CYPRIOT UDI ANNOUNCEMENT CONSISTING OF: (A) UK PUBLIC STATEMENT, MAKING CLEAR THAT LONDON DEPLORED TURKISH-CYPRIOT ACTION. BRITISH HOPED US WOULD ISSUE PARALLEL PUBLIC STATEMENT. (B) UK DEMARCHE TO TURKEY AND GREEK GOVERNMENTS, PROPOSING THAT THE THREE CYPRUS GUARANTORS TRIPARTITELY REQUEST A MEETING OF THE UN SECURITY COUNCIL. BRITISH ASSUME TURKEY WOULD RESPOND NEGATIVELY, AND THAT UK AND GREECE WOULD THEN PROCEED JOINTLY TO REQUEST IMMEDIATE SECURITY COUNCIL SESSION. (C) UK DRAFT RESOLUTION TABLED IN SECURITY COUNCIL WHICH WOULD (1) DEPLORE UDI ANNOUNCEMENT, (2) CALL UPON MEMBER STATES TO RESPECT THE SOVEREIGNTY AND TERRITORIAL INTEGRITY OF CYPRUS, (3) ASK MEMBER STATES NOT TO RECOGNIZE THE TURKISH-CYPRIOT ENTITY, AND (4) PROVIDE FOR CONTINUED SECURITY COUNCIL REVIEW OF THE SITUATION.

4. US REPS SUGGESTED THAT IMMEDIATELY GOING TO THE SECURITY COUNCIL, AS BRITISH WERE PROPOSING COULD MEAN WE WOULD MISS OPPORTUNITY TO HAVE UDI ANNOUNCEMENT RESCINDED OR MODERATED AS RESULT OF QUIET DIPLOMACY IN ANKARA. QUICK RECOURSE TO SECURITY COUNCIL MIGHT ALSO KILL CHANCES OF KEEPING INTERCOMMUNAL NEGOTIATION FORUM ALIVE. ALTERNATIVE COURSE MIGHT BE TO KEEP INITIAL WESTERN STATEMENTS LOW-KEY, CONFIDENTIAL

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DOWN PLAY PRACTICAL SIGNIFICANCE OF TURKISH CYPRIOT ANNOUNCEMENT, AND WORK BEHIND SCENES TO GET UDI PROCLAMATION RESCINDED OR ALTERED.

5. UK REPS SAID THEY HAD EXAMINED THIS OPTION BUT HAD CONCLUDED THAT EARLY SECURITY COUNCIL ACTION WAS ALMOST UNAVOIDABLE. THE GREEKS AND GREEK-CYPRIOTS WOULD CERTAINLY RUSH TO NEW YORK. BY MOVING FIRST, UK FELT WE COULD

BETTER INFLUENCE EVENTUAL SECURITY COUNCIL RESOLUTION AND PREVENT SANCTIONS OR OTHER PUNITIVE ACTIONS AGAINST TURKISH-CYPRIOTS. IN THIS CONNECTION, BRITISH FELT THAT WHILE DEMAND FOR SANCTIONS WOULD ARISE, ONLY A FEW MEMBERS OF CURRENT SECURITY COUNCIL WOULD VOTE FOR THEM.

6. BOTH US AND BRITISH REPS AGREED THAT THE TURKISH CYPRIOTS COULD NOT BE GIVEN OBSERVER STATUS AT THE UN, BUT THAT A FORMULA COULD BE FOUND TO PERMIT CONTINUED TURK-CYPRIOT PRESENCE FOR UN SPONSORED CYPRUS NEGOTIATIONS.

7. THERE WAS A BRIEF DISCUSSION OF SUCH QUESTIONS AS CONSULAR ACCESS, THE NEED FOR DISCLAIMERS, LIABILITY IN CONNECTION WITH THE PROTECTION OF FOREIGN PROPERTY, PASSPORT AND VISA PROCEDURES, POSTAL SERVICES, AND PROBLEMS RELATING TO SHIPPING REGISTRY. ON ALL THESE QUESTIONS, THERE WAS A GENERAL IDENTITY OF VIEW BETWEEN THE US AND UK.

8. THE SESSION CLOSED WITH THE BRITISH AGREEING TO PROVIDE US AT AN EARLY DATE WITH THE UK (A) DRAFT PUBLIC STATEMENT AND (B) A DRAFT SECURITY COUNCIL RESOLUTION.

9. FULL MEMCON OF MEETING BEING POUCHED TO ADDRESSEES. COMMENTS FROM ADDRESSEES ON ALL MATTERS RAISED WOULD BE MOST WELCOME. KISSINGER

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